Measuring the leading indicators of occupational health and safety: A snapshot review

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For Victorian Workcover Authority

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Executive Summary

This review is the first stage in a larger research project that aims to identify, evaluate and validate a scale that could be used to obtain a preliminary measurement of the leading indicators of occupational health and safety (OHS) performance in Victorian workplaces.

The primary purpose of this report is to review the literature on leading indicators of occupational health and safety (OHS) to find validated scales that measure this construct. The secondary purpose is to evaluate the psychometric properties of those measures and to compare them to the Organizational Performance Metric (OPM: Amick, 2010; IWH, 2011). The OPM is an eight-item scale that was developed at the Institute of Work and Health (Canada) to measure leading indicators of OHS performance.

Two questions were addressed in this review:

1. Have any scales been developed to measure leading indicators of OHS performance?
2. Is the OPM a suitable and reliable tool to measure leading indicators of OHS performance?

A search of academic and grey literature was conducted in order to gather information relevant to leading indicators of OHS performance. Specific inclusion and exclusion criteria were used to evaluate the scales included in this review.

The scales sourced for this review were evaluated and compared to the OPM on the basis of their content, convergent, discriminant and criterion validity. While only one scale (the OPM) was developed to specifically represent leading indicators of OHS performance, a range of scales were found that address this construct or some dimensions of it. An evaluation of the psychometric properties of the scales sourced indicates that the OPM has been evaluated to an acceptable level and is concise and easy to administer. In sum, the OPM is the most suitable and reliable scale for the purposes of this project.

On the basis of this review, the primary recommendation is that the OPM be validated in a Victorian sample of employers. Alternative recommendations, of adapting an existing scale or developing a new scale, are also presented.
Introduction

This report is the first stage in a larger research project that aims to identify, evaluate and validate a scale that could be used to obtain a preliminary measurement of the leading indicators of occupational health and safety (OHS) performance in Victorian workplaces.

The primary purpose of this report is to review the literature on leading indicators of occupational health and safety (OHS) and search for validated scales that measure this construct. The secondary purpose is to evaluate the psychometric properties of those measures and compare them to the Organizational Performance Metric (OPM: Amick, 2010; IWH, 2011). The OPM is an eight-item scale that was developed at the Institute of Work and Health (Canada) to measure leading indicators of OHS performance.

As the purpose of the review is to determine the availability and quality of tools that could be used to obtain a preliminary measurement of leading indicators of OHS performance, each scale sourced for this review will be compared to the OPM on the basis of the psychometric analysis conducted: validity (content, convergent, discriminant and criterion validity) as well as reliability (Cronbach’s alpha). This review and analysis will assist us in answering two questions:

1. Have any scales been developed to measure leading indicators of OHS performance?
2. Is the Organizational Performance Metric scale a suitable and reliable tool to measure leading indicators of OHS performance?

In order for a scale to be considered a suitable and reliable measure of leading indicators of OHS performance, the scale should:

1. Address the construct of leading indicators of OHS performance;
2. Measure OHS performance at the organisational or workplace level;
3. Have already been validated to an acceptable level; and
4. Be concise and easy-to-administer.

To provide background to the literature related to leading indicators, we first discuss the workplace context of OHS management. We note that efforts to understand leading indicators have led many scholars and professionals to identify safety culture and safety climate as closely related constructs.

The Workplace Context for OHS Management

OHS is a multi-disciplinary field focused on protecting and enhancing the safety, health, environment and welfare of all people engaged in employment and work. The Joint ILO/WHO Committee on Occupational Health (1950) identified the three objectives of occupational health as:

1. The “maintenance and promotion of workers’ health and working capacity”; and
2. The “improvement of working environment and work to become conducive to safety and health”; and
3. “Development of work organizations and working cultures in a direction which supports health and safety at work and in doing so also promotes a positive social climate and smooth operation and may enhance productivity of the undertakings” (ILO, accessed 2012).

Managing occupational health and safety

OHS encompasses the physical, physiological and psychosocial conditions of an organisation’s workforce, related to macro- and micro-level aspects of work and the work context. With this broad perspective, a substantial body of academic and professional literature shows that effective OHS management relies on a systemic and strategic approach. An OHS management system involves policy and programs that cover the planning, implementation, maintenance, evaluation and improvement of OHS in an organisation. The OHS policy typically includes OHS goals for the organisation. The written OHS policy, approved by top management, is typically accompanied by a set of OHS programs, rules and instructions that identify OHS accountabilities and set out the ways in which OHS compliance will be met. OHS programs, or plans designed for policy implementation, identify the OHS procedures, practices and people necessary to reach policy objectives (De Cieri et al., 2008; for a review of OHS management literature see Zanko & Dawson, 2011).

Efforts to identify indicators of OHS performance have identified several organisational constructs that capture important dimensions of the workplace that drive OHS performance (Grote & Kunxler 2000; Nahrgang, Morgeson & Hofmann, 2011; Payne, Bergman, Beus, Rodriguez & Henning, 2009). Numerous scholars and safety professionals have focused on organisational safety culture as “a primary driver and predictor of improving safety performance” (Carder & Ragan, 2003; Flin, Mearns, O’Connor & Bryden, 2000 cited in Blair & O’Toole, 2010: 30). An organisation’s ‘safety culture’ and/or ‘safety climate’ (Zohar, 1980, 2010) has been identified as fundamental to an OHS management system. As reported by Guldenmund (2000), in a review of the literature on safety culture and climate, numerous definitions and models of each have been offered. Safety culture refers to the underlying values, assumptions, artifacts and values held or espoused by members of an organisation about safety (Janssens, Brett & Smith, 1995; Payne et al., 2009). Safety climate, as defined by Zohar (1980, 2003, 2010) refers to employees’ perceptions of the policies, procedures, and practices concerning safety in an organisation. Numerous safety climate scales have been developed (for reviews, see Flin et al., 2000; Guldenmund, 2000; Payne et al., 2009). As Payne et al. (2009) point out, indicators such as safety climate may be considered and investigated as either/both leading or lagging indicators of OHS performance. Safety climate encompasses employee perceptions of:

- Organisational policies and procedures for OHS; and
- OHS practices that are implemented and maintained by managers within work groups (Payne et al., 2009).

In sum, over the past three decades, there has been debate over the dimensions that comprise the constructs of safety culture and safety climate constructs, and the ways of measuring these constructs (Guldenmund, 2000; Zohar, 2010). While it is beyond the scope of this report to review this body of literature, it provides helpful background information for the identification of leading indicators of OHS performance.
Overall, the research literature on safety culture and safety climate is consistent with broader efforts to measure OHS performance and identify indicators of OHS performance. The identification of indicators of OHS performance has arisen in the field of safety but has not been a major focus for academic research on the measurement of safety performance.

**Measuring OHS Performance**

According to Standards Australia (2001: p35): "An organisation should measure, monitor and evaluate its OHS performance, and take preventive and corrective action". OHS performance measurement can be used in a variety of ways to benefit organisations and workers, including:

- To provide information about whether OHS targets and policy objectives are being achieved;
- To allow identification of poorly-performing organisations (or sub-units);
- To identify areas for improvement and/or corrective action;
- To evaluate the effectiveness of OHS interventions such as training;
- To review OHS policy and practices; and

OHS performance indicators may span a wide range, including quantitative measures such as number of injuries in a timeframe, and qualitative measures, such as judgements about management commitment to OHS. The use of multiple indicators in combination, as part of a systemic strategic approach to OHS, is likely to be much more effective than the use of a single set of indicators (Reason, 1997). Carson and Snowden (2010: p13) have advocated, "strategies should combine leading (measure what is being done) with lagging (measuring the effectiveness) indicators".

The focus of the next section of this report is on leading and lagging indicators of OHS performance. To discuss leading indicators, we first need to consider the complex relationship between leading and lagging indicators.

**Leading and Lagging Indicators of OHS Performance**

There has been substantial debate and discussion about OHS performance indicators. A common approach is to categorise these into leading and lagging indicators (Dyreborg, 2009; Hopkins, 2009; Kjellén, 2009). Leading indicators can be thought of as precursors to harm, while lagging indicators are measures of harm because they measure events or outcomes that have already happened (Hopkins, 2009). Leading indicators are inputs that provide an idea of how to improve future OHS performance, while lagging indicators are outputs and provide a measure of past performance (Eriksen, 2009).

Hopkins (2009) has examined the meaning of the terms "leading" and "lagging" in two recent influential publications: Baker et al. (2007) and HSE (2006). Hopkins identified several
implications and limitations of these reports. As Erikson (2009) points out: “the Baker report does not provide us with a satisfactory account of the distinction between lead and lag indicators [and] the HSE document does not provide us with a single, consistent account of the lead/lag distinction”. Hopkins suggests that there may be little achieved by trying to develop precise meanings of the terms because in different contexts these terms are used to refer to different indicators. It is possible that a lagging indicator may also act as a leading indicator if, for example, it is able to predict another OHS outcome or event (Dyreborg, 2009). Additionally, Dyreborg argues that there should be more investigation of the potential causal relationships between leading and lagging indicators.

**Leading indicators of OHS performance**

Leading indicators of OHS performance can be defined as measures of the positive steps that organisations take that may prevent an OHS incident from occurring (Grabowski, Ayyalasomayajula, Merrick, Harrald & Roberts, 2007; Lingard et al., 2011). Baker et al., (2007: H2) define leading indicators as: “A metric that attempts to measure some variable that is believed to be an indicator or precursor of future safety performance”. Leading indicators are key to a proactive approach to OHS and the measurement and monitoring of OHS performance. Leading indicators are by definition measures of the predictors, or root causes, of OHS performance (Dyreborg, 2009). As Blair and O’Toole (2010: 29) explain: “Leading indicators measure actions, behaviors and processes, the things people actually do for safety, and not simply the safety-related failures typically tracked by trailing [lagging] measures”.

Leading indicators can provide effective early warnings, by enabling risks or risk increases to be detected and mitigated, before an OHS incident occurs or a hazardous state is reached. However, there may be a trade-off between the indicator’s level of sensitivity and its capacity to provide an effective warning; highly sensitive leading indicators may trigger false positive warnings (Dulac, 2007). Table 1 below shows some examples of indicators that have been classified in studies or reports as leading indicators.

As one example of the broad interest and activity in identification of OHS indicators in Australia, the National Occupational Health and Safety Commission (NOHSC – now Safe Work Australia) has conducted research on the development of Positive Performance Indicators (PPIs) for the Australian construction industry. This led to the identification of PPIs across five key areas: planning and design, management processes, risk management, psycho-social working environment, and monitoring (NOHSC, 1999). PPIs can be used to identify problem areas and provide an opportunity to see where remedial action should be taken (Mitchell, 2000). These PPIs may be viewed as macro-level indicators rather than specific measures. They can be used to build a broad, high-level picture of an organisation’s OHS performance.

Concurrent discussions of leading and lagging indicators have been mainly in professional/practitioner publications and have tended to focus on more specific, micro-level indicators (as will be discussed in the following section of this report). Macro-level indicators may be generic and able to be applied across workplace contexts in order to obtain a broad, and comparable overview of OHS. However, these may be complemented by more specific and
sensitive micro-level indicators that allow for a more in-depth, fine-grained understanding of OHS performance in a particular work context or organisation. There is recognised value in both macro and micro-level indicators of OHS performance.

Table 1
Examples of leading indicators

<table>
<thead>
<tr>
<th>Leading indicators</th>
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<tbody>
<tr>
<td>Source: Carson &amp; Snowden (2010)</td>
</tr>
<tr>
<td>• Number of inspections</td>
</tr>
<tr>
<td>• % accidents/incidents/near misses investigated</td>
</tr>
<tr>
<td>• Number of hazards identified</td>
</tr>
<tr>
<td>• Number of risk assessments</td>
</tr>
<tr>
<td>• Number of safety meetings</td>
</tr>
<tr>
<td>• % attendance at safety meetings</td>
</tr>
<tr>
<td>• Number of people contravening instructions, work-permits</td>
</tr>
<tr>
<td>• Number of training courses not completed within specified timeframe</td>
</tr>
<tr>
<td>• % employees trained</td>
</tr>
<tr>
<td>• Environmental (biological) monitoring data outside action limits</td>
</tr>
<tr>
<td>• Number of relevant case histories studied</td>
</tr>
<tr>
<td>• Number of tool box studies</td>
</tr>
<tr>
<td>• Number of near miss reports</td>
</tr>
<tr>
<td>• Number of outstanding corrective and preventative actions reported from audits</td>
</tr>
<tr>
<td>• Ratio of first-aid events: more serious recordable injuries</td>
</tr>
<tr>
<td>• Time between reporting of incident and investigation</td>
</tr>
<tr>
<td>• Number of spills of hazardous materials</td>
</tr>
<tr>
<td>• Energy consumption</td>
</tr>
<tr>
<td>• Quantity of waste</td>
</tr>
<tr>
<td>• Number of HSE [Health and Safety Executive] awards (internal and external)</td>
</tr>
<tr>
<td>Source: Senior Public Sector OHS Roundtable (March, 2011)</td>
</tr>
<tr>
<td>• Management commitment</td>
</tr>
<tr>
<td>• OHS policy</td>
</tr>
<tr>
<td>• OHS criteria</td>
</tr>
<tr>
<td>• Consultation</td>
</tr>
<tr>
<td>• DWG structures and issue resolution procedures</td>
</tr>
<tr>
<td>• Risk management</td>
</tr>
<tr>
<td>• Regular internal audits conducted</td>
</tr>
<tr>
<td>• Issues identified actioned</td>
</tr>
<tr>
<td>• Training</td>
</tr>
<tr>
<td>• Managers trained</td>
</tr>
<tr>
<td>• Health and Safety Representatives trained</td>
</tr>
<tr>
<td>• OHS surveys</td>
</tr>
<tr>
<td>• Perception survey</td>
</tr>
</tbody>
</table>
Despite the apparent value of leading indicators, there has been very little development of academic research that focuses on the measurement of leading indicators (Lingard et al., 2011). This may be at least partly explained by the perceived difficulty of measuring leading indicators. The examples in Table 1 show that leading indicators may be at a broad, macro-level (e.g., OHS policy), and/or be more specific (e.g., number of hazards identified).

While there has been little theorization of leading indicators, to summarise the available literature, it can be suggested that the construct of leading indicators encompasses domains or dimensions that are shown below. It should be noted that the list below is an initial categorization only and these have not been empirically tested as domains of leading indicators:

1. **OHS systems (policies, procedures, practices).** Organisational systems should be established in the workplace to control and monitor OHS, and implemented and maintained by managers and in work groups (Payne et al., 2009).

2. **Management commitment and leadership.** As with any organisational initiative, management commitment is key to OHS (e.g., Lingard et al., 2011; Zohar, 2010). There may be several aspects of this commitment. First, this includes managers at all levels of the organisation, from senior executive levels to front-line supervisors. Second, the commitment should not be limited to rhetoric about OHS but should be demonstrated in active engagement in areas such as information gathering about OHS, building trust so all employees view managers as committed to OHS, managers’ behavior demonstrating that they are OHS role models; and managers demonstrating that OHS is a high priority across the organisation.

3. **OHS training, interventions, information, tools and resources.** Along with the resourcing of OHS with suitably qualified OHS specialist expertise, the provision of OHS training, information, tools and resources are key leading indicators of OHS performance (Lingard et al., 2011). This includes preparedness to act and having a response plan in place.

4. **Workplace OHS inspections and audits.** A phrase often attributed to management scholar Peter Drucker: is “What gets measured, gets managed.” An important implication of this is that the conduct of an audit or inspection may not in itself be adequate as a leading indicator of OHS performance. Inspections and audits should be designed to provide appropriate and comprehensive information (Carson & Snowden, 2010).

5. **Consultation and communication about OHS.** Regular, formal and informal, communication and consultation about OHS, including issue resolution procedures, is an important indicator for OHS performance (Grabowski et al., 2007). Employee surveys may be one way of gathering information from employees regarding their perceptions of OHS.

6. **Prioritisation of OHS.** The tendency for safety to be traded off against productivity has been discussed at length in OHS literature (Zanko & Dawson, 2011). Rather than view safety and productivity as competing goals, OHS should be embedded in the organisation as a high priority alongside efficiency and productivity.

7. **OHS empowerment and employee involvement in decision making.** Drawing on general management literature, it is widely understood that employee involvement in decision making will lead to ‘ownership’ of their behavior and positive outcomes, such as safety behavior (Zacharatos, Barling & Iverson, 2005). Several researchers (e.g.
Nahrgang et al., 2011) have investigated the role of empowerment and engagement in OHS, such that workers and supervisors should feel empowered and have the autonomy to make decisions with regard to OHS (e.g., to stop work that is unsafe).

8. **OHS accountability.** As has been documented across areas of management research, a workplace culture that emphasizes a sense of shared responsibility and accountability for OHS, by actively applying scrutiny and transparency in reporting, is likely to influence behavior in the workplace (Dyreborg, 2009).

9. **Positive feedback and recognition for OHS.** Again drawing on the general management literature, it is suggested that high performance on OHS will be reinforced by positive feedback and recognition for past performance (Zacharatos et al., 2005). Such recognition should not, however, include rewards that might lead to under-reporting of incidents or injuries (Daniels & Marlow, 2005).

10. **Risk management.** Risk management should be integral to the management of OHS (Kjellén, 2009); aspects of risk management include risk assessment, control, inspection and maintenance (Hopkins, 2009).

This list of the dimensions or domains of leading indicators may not be conclusive, given the paucity of existing research on this construct. Empirical research is needed to investigate, identify and validate the construct. Further, it is important to recognise that each of these domains of the leading indicators construct is complex and detailed. The purpose of this research project is not to develop a tool that will provide a detailed measure of all of these domains. Rather, the intention is to identify and evaluate a tool that will provide a simple, preliminary measure that is reliable and valid. This tool may be used in workplaces as an initial step, to be followed by more in-depth analysis of each of the indicators of OHS performance.

**Lagging indicators of OHS performance**

To date, lagging indicators are the most commonly used measures of OHS performance. Table 2 shows some examples of indicators that have been classified in studies or reports as lagging indicators. There are variations in indicators used, which is inevitable particularly where indicators might be specific to an industry, occupation, workforce or workplace. However, this variation causes some challenges for comparisons across jurisdictions and studies.
Table 2  
Examples of lagging indicators

<table>
<thead>
<tr>
<th>Lagging indicators</th>
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<tbody>
<tr>
<td><strong>Source: Carson &amp; Snowden (2010)</strong></td>
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<tr>
<td>• Fatalities</td>
</tr>
<tr>
<td>• Injuries (e.g. number of work-related illnesses or injuries per 100 employees, resulting in one or more days absence from work per year)</td>
</tr>
<tr>
<td>• Absenteeism due to work activities (number of days absent)</td>
</tr>
<tr>
<td>• Number of fines/prosecutions</td>
</tr>
<tr>
<td>• Number of claims</td>
</tr>
<tr>
<td>• Number of worker/neighbourhood complaints</td>
</tr>
<tr>
<td>• Number of unacceptable emissions to the environment</td>
</tr>
</tbody>
</table>

| **Source: Biggs, Dingsdag Kirk & Cipolla (2009)** |
| • First aid injury frequency rate |
| • Fatality incidence frequency rate |
| • Lost time injury frequency rate |
| • Medically treated injury rate |
| • Non-medically treated injury rate |
| • Notifiable dangerous occurrence rate |
| • Non-injury incident or near miss near hit |
| • Return to work rate |
| • Workers’ compensation claim rate |
| • Workers compensation premium rate |

| **Source: Senior Public Sector OHS Roundtable (March, 2011)** |
| • Incidents and hazards: Number and rate of incidents |
| • Claims |
|   o Number and rate of standard claims |
|   o Number and rate of time-lost claims |
|   o Number of claims exceeding 13 weeks |
| • Fatalities: Number of fatalities |
| • Claim costs: Average cost per claim |
| • Return to work index: Percentage of claims (with 10 days or more off work) where worker has returned to work within 6 months of when the claim was lodged with Work Safe agent |

Lagging indicators tend to be specific and quantifiable measures of OHS performance. In general terms, the advantages of lagging indicators include:

- They are relatively easy to collect;
- They are easily understood; and
- When based on standard formulae, they may be appropriate for benchmarking or comparative analyses (National Occupational Health and Safety Commission, 1999).

While lagging indicators are valid measures of past OHS performance, their reliability as predictors of future OHS performance is open to debate (HSE, 2001). Despite their benefits,
lagging indicators have several limitations or problems, as evidenced in several studies (e.g. Lingard, Wakefield & Cashin, 2011; Mitchell, 2000):

- By definition, these indicators lag after the OHS event, so do not allow for prevention (at least of the initial event);
- Lagging indicators are of limited use in the diagnosis of OHS problems because they typically do not assist with identification of the cause of an OHS event;
- Outcomes focused on reportable injuries and illnesses may have very low levels of reporting and therefore low variation. These measures may not be sensitive enough to identify differences in OHS performance between two units;
- A focus on lagging indicators may be counter-productive, as it may not guarantee that workplace hazards and risks are being monitored or controlled; and
- Lagging indicators may not occur with enough frequency to be reliable indicators of performance and because they are measured after an event they are not useful as a preventative measure of safety.

Further, inappropriate workplace practices may allow lagging indicators to be used in ways that do not help to improve OHS performance. For example, where OHS claim reduction is used as a reward or incentive for managers or employees, it may lead to under-reporting of OHS events (Daniels & Marlow, 2005). Recent research in the Australian construction industry found that traditional lagging indicators need to be considered with care; organisations performing well on OHS may, somewhat paradoxically, record higher injury and OHS incident statistics than other, poorer OHS performers (Trethewy, 2001, cited in Trethewy, 2003). This is suggested to be due to superior OHS performers actively encouraging and promoting a culture of reporting accidents and incidents. For such reasons, reliance on lagging indicators will not enable a full understanding of an organisation’s OHS performance.

The Need for Valid Measurement

While lists of OHS indicators such as those shown in Tables one and two may be useful as a practical checklist, they do not enable measurement of the relationships between indicators or the summative effect of indicators. If we wish to develop leading indicators such as those in Table 1 into a scale that represents the leading indicators construct, then a necessary criterion is for that measure to have demonstrable validity. This means that the items we select and the measure as a whole must have some correspondence to the underlying construct it is supposed to represent, in this case, leading indicators of OHS performance. When the items of a scale meaningfully represent the construct they are said to be measuring then that scale can be considered valid (Adcock & Collier, 2001). A systematic process needs to be conducted to demonstrate this validity.

Paying careful attention to the validity of a scale is important because regardless of what construct is being measured decisions will be made on the basis of those measurement outcomes. Developing and validating a reliable scale requires rigorous attention to well-established procedures that are conducted over a number of stages using both qualitative and quantitative methods. This process requires not only the initial establishment of a scale’s validity and reliability, but also ongoing evidence from subsequent studies that supports the initial latent structure and reliability over time. An additional consideration to be taken into
account is that characteristics of scales validated using techniques such as exploratory factor analysis and confirmatory factor analysis may be dependent on the sample in which they were developed (Hambleton & Jones, 1993). This sample dependency can reduce the usefulness of a scale, particularly given that it is necessary to re-validate a scale when using it with a different population in order to confirm the factor structure and reliability in that new population. Alternatively, properties of scales developed using Rasch analysis are considered to be independent of the sample on which the scale is developed.

As Lingard et al. (2011: p31) have stated:

> Validity is sometimes difficult to gauge, especially in the measurement of abstract concepts like attitudes towards OHS. This is because abstract ideas sometimes do not correspond to the observable indicators we use to measure them. However, validity is an important consideration in any measurement and, particularly when developing new measures, validity needs to be carefully assessed.

Scale development and validation requires evidence from most of the following processes, but over time, ideally all aspects of validation will be embraced for a comprehensive understanding of the new scale:

- Latent structure: which is tested using exploratory and/or confirmatory factor analysis or alternatively item response theory (e.g. Rasch analysis);
- Reliability: established using Cronbach’s alpha;
- Validity: the main ways of validating a scale include establishing content validity, construct validity (convergent, discriminant, known groups), criterion validity (concurrent, predictive) and incremental validity.

The latent structure of a scale refers to the underlying dimensions represented by the items in a scale. An investigation of latent structure is often conducted using exploratory factor analysis, which aims to reduce a larger number of items to a smaller number of underlying dimensions. This process essentially summarises the information contained in the items; for example, Chen and Chen (2012) investigated the latent structure of their Safety Management System using exploratory factor analysis and reported that the 23 items that make up their scale represent five underlying dimensions (e.g. executive management commitment, safety training; see Appendix 1 for details).

Once the latent structure of a scale is established we need to test the scale’s reliability, which is also known as internal consistency. Reliability is tested using Cronbach’s alpha (Cronbach, 1951), which tells us how much conceptual variability there is for items within a scale (DeVellis, 1996). If the items are conceptually more homogenous we will obtain higher levels of Cronbach’s alpha; which in turn results in a more reliable scale with lower levels of measurement error (Kline, 1986). Cronbach’s alpha is a figure that ranges from zero to one; the minimum acceptable Cronbach’s alpha is suggested as 0.7 (Nunnally, 1978) or possibly as high as 0.8 but higher than 0.9 may indicate redundancy (DeVellis, 2003). The number of items incorporated into a scale may affect the level of Cronbach’s alpha where increasing the number of items may result in higher levels of reliability. Again, using the Safety Management System by Chen and Chen (2012) as an example we can see that all subscales have good reliability (greater than 0.8) with the two longer subscales exceeding
0.9; while this suggests a high level of reliability, it also indicates that these two subscales could be shortened.

While latent structure and reliability focus primarily on the basic structure of a scale, validity focuses more on testing what the scale actually measures. There are four types of validity: content, construct (convergent, discriminant, known groups), criterion (concurrent, predictive) and incremental validity. To establish content validity a scale should be reviewed by subject matter experts to ensure the included items are representative of the construct being measured and that the domain of interest is well covered by the included items. Construct validity allows us to determine what the scale measures and what it does not measure usually using correlational analysis between the new scale and other measures that may or may not be conceptually related. For example, for convergent validity we expect moderate correlations with constructs that are conceptually related (what the scale is said to measure); and for discriminant validity we would expect weak or no correlations with constructs that are predicted to be conceptually unrelated (what the scale does not measure). Sometimes it may not be possible to find acceptable scales to test a new scale against; in such cases, known groups validity, which involves comparing scale scores for groups that have known characteristics on other external factors (e.g. injury rates), can be used. Alternatively, structural equation models can be used to test convergent and discriminant validity (Bollen, 1993). Concurrent validity is based on correlations to constructs that are associated with the new scale. Predictive validity is based on correlations to constructs that are predicted by the new scale. A more detailed discussion of these issues can be found in DeVellis' (2003) guide to scale development and validation.

Review Questions

Two questions will be addressed in this review:

1. Have any scales been developed to measure leading indicators of OHS performance?
2. Is the Organizational Performance Metric scale a suitable and reliable tool to measure leading indicators of OHS performance?

Method

The search for validated instruments was conducted through an academic literature search and a grey literature search. Specific inclusion and exclusion criteria were applied and are discussed below.

Peer Reviewed Academic Research Literature

A search of the academic literature was conducted for scales used to measure leading indicators of OHS performance. We took two approaches to this search: 1) a search of academic databases; and 2) tables of contents of relevant academic journals.
The main databases that were searched for scales to measure leading indicators of OHS performance were:

- Business Source Complete
- EMBASE
- PsychInfo
- Emerald
- Science Direct

A systematic search was conducted of table of contents for academic journals that publish articles on OHS or safety. The following journals were searched:

- Academy of Management Journal
- Accident Analysis and Prevention
- Journal of Applied Psychology
- Journal of Management
- Journal of Occupational and Organizational Psychology
- Journal of Occupational Health and Safety in Australia and New Zealand
- Journal of Safety Research
- Professional Safety
- Safety Science
- Scandinavian Journal of Work, Environment & Health
- Work and Stress

The search was conducted for scales used to measure leading indicators of OHS performance from 2000 to the present (May 2012). Where scales were identified, the original paper detailing the development and validation of that scale was sourced where possible.

The purpose of the larger research project is to identify and validate a scale in a sample of Victorian workplaces that can be used to obtain a preliminary assessment of the predictors of OHS performance in a workplace. Hence, to be considered for this purpose, a scale is required to address predictors, or leading indicators of OHS performance. In addition, as the intended application is at organisational or workplace level, the scale is required to be focused at that level of analysis and to be worded appropriately for responses by organisational representatives. Finally, as the scale is expected to serve as a preliminary assessment tool rather than an in-depth, detailed analytical tool, the scale should be easy to administer and to analyse, so Likert-style items are considered the most appropriate.

For scales to be included in this review, they were required upon initial reading to address the specified criteria to some extent; that is, each scale should:

1. Address the construct of leading indicators of OHS performance;
2. Measure OHS performance at the workplace level; and
3. Contain a series of Likert-style items.

Studies were generally excluded from the review if the scales they used were to be administered at the employee level; for example, safety climate is usually measured from an employee perspective (e.g. Neal & Griffin, 2006). Additionally, studies that investigated leading indicators of OHS through extensive surveys but did not present their items as a well-defined scale were also excluded (e.g. Geldart, Smith, Shannon & Lohfield, 2010; Marsical, Herrero & Otero, 2012). However, few scales designed to measure leading indicators of OHS performance at the employer level were found in the literature. Therefore, we have also included scales that were administered at the employee level if the language of the items was generic; that is, if the items referred to organisational safety practices from a general perspective rather than from a personal employee perspective. Also, some employee scales were included if their items could be readily adapted to a management level scale without sacrificing the meaning of the items.

Grey Literature

The search of grey literature included information from several sources:

- Health & Safety Executive (HSE), Great Britain
- Institute of Work & Health (IWH), Canada
- International Labour Organisation (ILO)
- National Institute of Safety & Occupational Health (NIOSH), USA
- Safe Work Australia
- Safety Institute of Australia (SIA)
- SAI Global
- Work Safe Victoria (WSV)
- Work Safe WA
- Work Cover NSW
- World Health Organisation (WHO)

Search Terms and Procedure

Several constraints were applied to the search procedure: 1) the timeline was restricted to 2000 to the present (May 2012); and 2) freely available in the public domain; and 3) only articles and scales written in English were considered. As the construct leading indicators is primarily an economic term, a search using leading indicator as a key search term resulted in more than 10,000 hits so we coupled the term leading indicator with other safety terms to focus the search. The search terms used are listed below.
Criteria for Assessing the Validity of Included Scales

For the purposes of assessing scale validity we examined each article to determine whether the authors had reported:

- The origin and development of the items in their scale (content validity);
- Analysis that examined the underlying structure of their scale (latent structure);
- Cronbach’s alpha of their scale (reliability); and
- Correlations to other external constructs that are both conceptually related and unrelated; or confirmatory factor analysis to examine the distinctiveness of the constructs used in their study (construct validity).

These criteria are fundamental to scale development and validation; however they will also allow us to evaluate the individual scales against the overall criteria for this project. An examination of content validity will allow us to determine whether the scale meets our first and second criterion: that the scale should address the construct of leading indicators of
OHS performance; and be a measure of OHS performance at the organisational level. The examination of latent structure, reliability and construct validity will allow us to determine whether the scale meets our third criterion: that the scale already has been validated to an acceptable level. Finally, with regard to the fourth specified criterion, that the scale be concise and easy-to-administer, we applied the rubric that the scale should have no more than ten Likert-style items.

Results

Leading Indicators of Occupational Health and Safety Performance

Our search of the literature found 21 safety scales that addressed what could be described as leading indicators of OHS performance. A summary of these scales can be found in Table 3 below. A summary table of analyses conducted on each individual scale can be found at Appendix one while more detailed content information of each scale reviewed can be found at Appendix two.

The scales found in this review were evaluated as being suitable or not suitable with regard to the four criteria specified for this project. Our first and second criterion were that the recommended scale would be a measure of leading indicators of OHS performance and that OHS performance was to be measured at the workplace level. Only one scale (the OPM) was described by its authors as developed to measure leading indicators of OHS performance (Amick, 2011; IWH, 2011). Although the other scales were not labelled as measures of leading indicators, they measured constructs that are not distinct from the construct of leading indicators of OHS performance. Table 3 reveals that of the 21 scales found only seven safety scales were designed to measure leading indicators of OHS at the employer level; eight scales were validated at the employee level but were worded in a generic way so it is possible to re-validate them at the employer level without changing the wording; and six scales were developed and validated at the employee level but could be readily adapted for validation at the employer level.

Our third criterion states that the recommended scale should be validated to an acceptable level and this was the case for most scales (81%) where at least latent structure and reliability analysis had been conducted. In nearly half of the studies examined authors conducted an analysis of latent structure, reliability and some form of construct validity; a third of the studies analysed only latent structure and reliability; one study conducted an analysis of latent structure only; two studies conducted reliability analysis only and one study did not test their scale. With regard to our fourth criterion, most scales (66%) exceeded ten items. Few of the scales would be easily administered. Additionally, seven scales were single factor scales but the majority (thirteen) were multi-dimensional scales (one study used their items as single indicator items but with testing this may prove to be a single factor scale).
Table 3
Summary of leading indicator scales

<table>
<thead>
<tr>
<th>Review summary</th>
<th>N</th>
<th>%</th>
</tr>
</thead>
<tbody>
<tr>
<td><strong>Measurement level</strong></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Employer level</td>
<td>7</td>
<td>33</td>
</tr>
<tr>
<td>Employee level (generic wording)</td>
<td>8</td>
<td>38</td>
</tr>
<tr>
<td>Employee level (potential for re-write)</td>
<td>6</td>
<td>29</td>
</tr>
<tr>
<td><strong>Number of items</strong></td>
<td></td>
<td></td>
</tr>
<tr>
<td>1 to 10 items</td>
<td>5</td>
<td>24</td>
</tr>
<tr>
<td>11 to 20 items</td>
<td>9</td>
<td>43</td>
</tr>
<tr>
<td>21 or more items</td>
<td>7</td>
<td>33</td>
</tr>
<tr>
<td><strong>Validation process</strong></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Latent structure</td>
<td>18</td>
<td>86</td>
</tr>
<tr>
<td>Reliability</td>
<td>19</td>
<td>90</td>
</tr>
<tr>
<td>Construct validation</td>
<td>10</td>
<td>48</td>
</tr>
<tr>
<td><strong>Extent of scale validation</strong></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Latent structure, reliability, construct validity</td>
<td>10</td>
<td>48</td>
</tr>
<tr>
<td>Latent structure, reliability only</td>
<td>7</td>
<td>33</td>
</tr>
<tr>
<td>Latent structure only</td>
<td>1</td>
<td>5</td>
</tr>
<tr>
<td>Reliability only</td>
<td>2</td>
<td>10</td>
</tr>
<tr>
<td>No validation or reliability</td>
<td>1</td>
<td>5</td>
</tr>
<tr>
<td><strong>Scale criteria for this project</strong></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Addresses leading indicators of OHS performance</td>
<td>21</td>
<td>100</td>
</tr>
<tr>
<td>Measured at the employer level</td>
<td>7</td>
<td>33</td>
</tr>
<tr>
<td>Validated to an acceptable level</td>
<td>17</td>
<td>81</td>
</tr>
<tr>
<td>10 items or less</td>
<td>5</td>
<td>24</td>
</tr>
<tr>
<td>Overall suitability (i.e. meets all four criteria)</td>
<td>3</td>
<td>14</td>
</tr>
</tbody>
</table>

N=21

Description of Leading Indicator Scales

Only one of the scales was specifically described as a leading indicator scale; the main foci of the included scales were either organisational/management policies and practices or safety climate followed by safety leadership and safety culture. Table 4 below summarises the types of scales that were found in the literature. Most scales in this review were validated in organisations or with employees from specific industries: transport, manufacturing, construction, resources, health, telecommunications and government; few scales were validated across industries. Nearly all scales were multi-factorial; only seven were single factor scales. Only one study that had validated their multi-factor scale tested it for a higher order construct.
Table 4  
*Description of leading indicator scales*

<table>
<thead>
<tr>
<th>Review summary</th>
<th>N</th>
<th>%</th>
</tr>
</thead>
<tbody>
<tr>
<td><strong>Scale context</strong></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Organisational &amp; management policies/practices</td>
<td>6</td>
<td>29</td>
</tr>
<tr>
<td>Positive performance indicators</td>
<td>1</td>
<td>5</td>
</tr>
<tr>
<td>Safety climate</td>
<td>6</td>
<td>29</td>
</tr>
<tr>
<td>Safety culture</td>
<td>2</td>
<td>10</td>
</tr>
<tr>
<td>Safety leadership</td>
<td>4</td>
<td>19</td>
</tr>
<tr>
<td>Safety management system</td>
<td>2</td>
<td>10</td>
</tr>
<tr>
<td><strong>Industry</strong></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Across multiple industries</td>
<td>5</td>
<td>24</td>
</tr>
<tr>
<td>Industry specific</td>
<td>16</td>
<td>76</td>
</tr>
<tr>
<td><strong>Number of factors</strong></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Single factor scale</td>
<td>7</td>
<td>33</td>
</tr>
<tr>
<td>Multi-factor scale</td>
<td>13</td>
<td>62</td>
</tr>
<tr>
<td>Not reported</td>
<td>1</td>
<td>5</td>
</tr>
<tr>
<td><strong>Domains of multi-factor scales</strong></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Documentation, policy &amp; procedures</td>
<td>9</td>
<td>43</td>
</tr>
<tr>
<td>Value/promote safety</td>
<td>7</td>
<td>33</td>
</tr>
<tr>
<td>Management commitment &amp; leadership</td>
<td>9</td>
<td>43</td>
</tr>
<tr>
<td>Clear accountability for safety</td>
<td>1</td>
<td>5</td>
</tr>
<tr>
<td>Safety versus productivity</td>
<td>10</td>
<td>48</td>
</tr>
<tr>
<td>Communications between employees &amp; management</td>
<td>16</td>
<td>76</td>
</tr>
<tr>
<td>Audits, inspections &amp; risk management</td>
<td>8</td>
<td>38</td>
</tr>
<tr>
<td>Preparedness (preventative planning, proper tools &amp; equipment)</td>
<td>10</td>
<td>48</td>
</tr>
<tr>
<td>Response plan in place</td>
<td>6</td>
<td>29</td>
</tr>
<tr>
<td>Reporting safety concerns encouraged</td>
<td>5</td>
<td>24</td>
</tr>
<tr>
<td>Teamwork &amp; co-operation</td>
<td>5</td>
<td>24</td>
</tr>
<tr>
<td>Employee training</td>
<td>10</td>
<td>48</td>
</tr>
<tr>
<td>Employee motivation (rewards, incentives for promotion, pay etc)</td>
<td>13</td>
<td>62</td>
</tr>
<tr>
<td>Employee involvement/engagement</td>
<td>6</td>
<td>29</td>
</tr>
<tr>
<td>Employee responsibility</td>
<td>3</td>
<td>14</td>
</tr>
<tr>
<td>Recruitment practices emphasise safety</td>
<td>2</td>
<td>10</td>
</tr>
<tr>
<td>Outcomes (measure outcomes of OHS practices; benchmarking)</td>
<td>2</td>
<td>10</td>
</tr>
</tbody>
</table>

*N=21

The labelling of the subscales within the included scales was diverse even when reportedly measuring the same overall construct (e.g. safety climate). While this suggests a different outlook across scales, an examination of item wording indicates that studies have consistently addressed several core ideas to some degree in their scales. For instance, the incorporation of communications between management and employees and employee
motivation was observed in most studies. Other constructs such as: documentation, policy and procedures; management commitment and leadership; safety over productivity; preparedness (preventative planning, proper tools and equipment) and employee training arose in nearly half of the studies reviewed. Approximately one-third of the studies also addressed issues such as: the value and promotion of safety, conducting audits, inspections and other risk management objectives; employee involvement or engagement; having a response plan in place; encouraging the reporting of safety concerns; and teamwork or other co-operative activities. Issues least likely to be addressed were: employee responsibility; a clear path of accountability for safety; recruitment practices that emphasise safety; and measuring the outcomes of safety practices or benchmarking against other organisations or workplaces.

**Evaluation of Reviewed Scales**

The scales included in this review can be considered with regard to the four criteria specified for this project. The majority of the scales failed to meet all four criteria.

Only one of the scales (the OPM) was specifically described as a *leading indicator* scale; however, it could be argued that the scales included in this review addressed constructs that are closely related to, and not distinct from, leading indicators of OHS performance (e.g., organisational/management policies and practices or safety climate, safety leadership and safety culture).

In general, most of the scales sourced for this review have been developed and validated to an acceptable level. Fit statistics and reliability figures, where reported, were within acceptable ranges making them reliable measures of their respective safety constructs. However, there are several drawbacks for most of the scales reviewed: many were lengthy and developed for a specific industry. Several scales demonstrated wording artefact that could be improved. Most scales contained more than ten items, which is helpful for a more in-depth assessment of organisational safety but less suitable for survey research or in practice when a ‘pulse check’ of safety in the organisation is required. Nearly all scales were either validated in specific industries and some scales contained industry-specific wording (e.g. Arboleda et al., 2003; Glendon & Litherland, 2001; Hahn & Murphy, 2008). Such scales would at least require re-validation in an all-industries survey and may also require revision of items to remove industry-specific terms or items. Finally, two of the scales developed by Wu, Lin and Shiau (2010) contained repetitive wording, which is not ideal as wording may have an impact on the final outcome of a factor analysis (Spector, van Katwyk, Brannick & Chen 1997).

Even though most scales reviewed in this report have been validated to an acceptable level, few are short, easily administered scales. Only three scales met the requirements of being brief and validated to an acceptable level: the OPM (Amick, 2010; IWH, 2011) and the safety climate scales (hospital and Department of Energy variants) by Hahn and Murphy (2008). Of these three scales only the OPM is recommended for further analysis as this scale has been developed and validated across multiple industries and at the employer level. Further, the OPM does not need the revisions that would be required if one of the Hahn and Murphy
scales was selected. Finally, the OPM addresses a wider range of safety issues compared to the Hahn and Murphy scales.

There are four other validated scales that are potentially useful: two safety management systems scales developed by Chen and Chen (2012: 23 items) and Fernández-Muñiz, Montes-Peón and Vázquez-Ordás (2009: 29 items); and the variants of the Organisational Policies and Practices scales by Amick, Habeck, Hunt et al. (2009: 19 items) and Tang, McDermid, Amick and Beaton (2011: 11 items). The main drawbacks of these scales are that in most cases they are substantially longer than the OPM or may require some modifications to remove items that may be considered lagging indicators such as the return to work items in the scales by Amick et al. (2000) and Tang et al. (2011).

Discussion

While the importance of identifying and measuring leading indicators of OHS performance has been recognised by OHS academics and professionals, there has been a paucity of research focused on the measurement of leading indicators and OHS performance. However, there have been valuable advances in research that has identified factors that are associated with organisational safety and developed these into safety measurement scales.

Our first research question was: Have any scales been developed to measure leading indicators of OHS performance? The results from this review indicate that there is only one specific measurement instrument of leading indicators. However, there are instruments that address the underlying constructs that are speculated to be leading indicators of OHS performance. Consequently, the dominant approach to measuring leading indicators appears to be through: 1) safety management systems; 2) safety culture and safety climate scales; 3) scales to measure leadership and management safety practices; and 4) organisational policies and practices.

In this study the areas covered in the scales were consistent with the domains of the leading indicators construct identified earlier in the literature review. The most prevalent elements of the safety scales found were: communications between management and employees; employee motivation; documentation, policy and procedures; management commitment and leadership; safety over productivity; preparedness; and employee training.

Our second research question was: Is the OPM a suitable and reliable tool to measure leading indicators of OHS performance?

To answer this question we have specified several criteria that would be required of the recommended scale. The recommended scale should:

1. Address the construct of leading indicators of OHS performance;
2. Measure OHS performance at the organisational or workplace level;
3. Have already been validated to an acceptable level; and
4. Be concise and easy-to-administer.
With regard to our first criterion, only one of the scales in this review was labelled as addressing the construct of leading indicators but it could be argued that the other scales addressed constructs that are closely related to, and not distinct from, leading indicators of OHS performance (e.g., organisational/management policies and practices or safety climate, safety leadership and safety culture). Given that the focus of the scales reviewed varies substantially not all scales necessarily addressed all of the relevant elements of the OHS leading indicator construct. The domains of leading indicators identified earlier in this report were not all explicitly represented in the scales; however, the purpose of this research project is not to develop a tool that will provide a detailed measure of all of these domains. Our intention is to identify and evaluate a tool that will provide a simple, preliminary measure that is reliable and valid. This tool may be used in workplaces as an initial step, to be followed by more in-depth analysis of the indicators of OHS performance.

The OPM can be argued to adequately address the leading indicators construct as it covers a wide range of safety issues for a short scale. With regard to our second criterion, the reviewed scales either addressed OHS performance at the organisational or workplace level, or could be modified to do so. The OPM is one of only seven scales that would require no modification in this respect.

With regard to our third criterion, we have identified a range of scales that have been developed and validated to an acceptable level. Most scales have been developed to an acceptable level (i.e. latent structure and reliability analysis), although the OPM is one of ten scales that have been validated to a more extensive level (latent structure, reliability, construct validity). However, several of safety scales sourced for this review were often developed with a specific purpose or industry in mind and therefore developed and validated within specific industries or addressed specific industry concerns (e.g. nuclear safety, transport). These scales would either require modification or would not be suitable for an administration across industries. With regard to our fourth criterion, the OPM is concise, easy-to-administer, and has fewer than 10 Likert-style items.

In sum, while the scales met one or more of the specified criteria, the OPM is one of three scales identified in this review that meets all four of the criteria specified for the purposes of this project. However, an examination of content indicates that of these three scales, the OPM is the most appropriate to use in the next stage of this project.

**Recommendations**

**Recommendation 1**

On the basis of this review, it is recommended that the Organizational Performance Metric (OPM) should be validated in a sample of Victorian workplaces. This recommendation is subject to further investigation of the OPM (e.g., Rasch analysis of the Canadian data) and completion of qualitative investigation to be conducted with OHS experts familiar with the Victorian workplace context (in Stage 2 of this project). It is feasible that some modification of the OPM, e.g., rewording of item(s) or inclusion of additional item(s) may be considered appropriate for Victorian workplaces.
While this is the primary recommendation of this review, we acknowledge options that may arise if further investigation shows the OPM to be unsuitable for validation in Victorian workplaces.

**Recommendation 2**

It may be appropriate to select another scale with good psychometric properties, revise it to a short form version and validate it in a Victorian sample. Potential scales that could be considered are: the safety management systems scales developed by Chen and Chen (2012) and Fernández-Muñiz, Montes-Peón and Vázquez-Ordás (2009); or the variants of the Organisational Policies and Practices scales by Amick, Habeck, Hunt et al. (2009) and Tang, McDermid, Amick and Beaton (2011). This approach would be likely to be more costly and time-consuming than validating the OPM.

**Recommendation 3**

As this review provides an overview of leading indicators of OHS performance, it could be used as a first step to develop and validate a new measure that would meet the four criteria specified for this project. This approach would be likely to be more costly and time-consuming than either validating the OPM or adapting another existing measure.

**Conclusion**

The conclusion of this review is that the OPM is the most suitable scale for validation in a sample of Victorian workplaces. While other scales have been found to address leading indicators of OHS performance there are several drawbacks. These drawbacks include the fact that not all of the reviewed scales have been validated to an acceptable level. Of those scales that have been validated, many have been developed for or validated in industry specific surveys and would require revisions prior to validation. Further, some are lengthy and therefore may be cumbersome to administer. Overall, while several scales have been identified that meet one or more of the specified criteria, the OPM is the only scale identified in this review that adequately meets all four of the criteria specified for the purposes of this project.
References


# Appendices

## A1: Validity and reliability of leading indicator scales

<table>
<thead>
<tr>
<th>Scale Authors (Year)</th>
<th>Items</th>
<th>Item development</th>
<th>Dimensions</th>
<th>Latent structure</th>
<th>Reliability</th>
<th>Construct validation</th>
</tr>
</thead>
<tbody>
<tr>
<td>Organizational performance metric</td>
<td>N=8</td>
<td>Items were developed from consultation with industry experts.</td>
<td>OHS performance (8)</td>
<td>EFA</td>
<td>α = 0.82</td>
<td>Concurrent validity established with injury and illness claims rates.</td>
</tr>
<tr>
<td>Amick (2010) and IWH (2011)</td>
<td></td>
<td></td>
<td></td>
<td>One factor</td>
<td>% variance not reported</td>
<td></td>
</tr>
<tr>
<td>Organizational policies &amp; practices questionnaire (OPP-19 items)</td>
<td>N=19</td>
<td>Items were developed from earlier studies: Hunt et al., 1993; Habeck et al., 1991; Habeck et al., 1998.</td>
<td>People-oriented culture (4) Safety climate (7) Ergonomic practices (2) Disability management (6)</td>
<td>EFA</td>
<td>People-oriented culture α = 0.92 Safety climate α = 0.95 Ergonomic practices α = 0.76 Disability management α = 0.92</td>
<td>Criterion validity: higher scores on all four subscales are associated with a higher likelihood of 6-month return to work.</td>
</tr>
<tr>
<td>Amick, Habeck, Hunt, Fossel, Chapin, Keller &amp; Katz (2000)</td>
<td></td>
<td></td>
<td></td>
<td>Four factors</td>
<td>% variance not reported</td>
<td></td>
</tr>
<tr>
<td>Safety culture</td>
<td>N=4</td>
<td>Items were developed from literature reviews, industry focus groups, and site visits to 13 workplaces.</td>
<td>Four items plus one additional item to measure top management commitment to safety.</td>
<td>Not reported: used as single item measures.</td>
<td>α = 0.88</td>
<td>Not reported: used as single item measures.</td>
</tr>
<tr>
<td>Scale Authors (Year)</td>
<td>Items</td>
<td>Item development</td>
<td>Dimensions</td>
<td>Latent structure</td>
<td>Reliability</td>
<td>Construct validation</td>
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<tr>
<td>Safety management system</td>
<td>N=23</td>
<td>Items were developed from interviews with experts and international aviation safety practices.</td>
<td>Documentation &amp; commands (7) Safety promotion &amp; training (7) Executive management commitment (4) Emergency preparedness &amp; response plan (4) Safety management policy (3)</td>
<td>EFA Three factors 68% variance CFA X2 (df) = 375.39 (210) RMSEA = 0.06 CFI = 0.98 NFI = 0.96</td>
<td>Documentation &amp; commands α = 0.90 Safety promotion &amp; training α = 0.93 Executive management commitment α = 0.89 Emergency preparedness &amp; response plan α = 0.87 Safety management policy α = 0.87</td>
<td>CFA used to establish discriminant validity.</td>
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<td>Chen &amp; Chen (2012)</td>
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<tr>
<td>Safety management system</td>
<td>N=29</td>
<td>Items were developed from a review of international standards and guidelines for safety management, prior academic literature and interviews with industry experts.</td>
<td>Safety Policy (3) Employees’ Incentives (4) Training (5) Communication (3) Preventive planning (3) Internal control (5) Benchmarking (2)</td>
<td>EFA Eight factors % variance not reported CFA S-B X2 (df) = 855.6 (349) p = 0.001 RMSEA = 0.06 CFI = 0.92 AGFI = 0.85 GFI = 0.88IFI = 0.92</td>
<td>Safety Policy α = 0.71 Employees’ Incentives α = 0.73 Training α = 0.78 Communication α = 0.81 Preventive planning α = 0.76 Emergency planning α = 0.85 Internal control α = 0.85 Benchmarking α = 0.82</td>
<td>CFA used to establish convergent and discriminant validity.</td>
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<tr>
<td>Fernández-Muñiz, Montes-Peón &amp; Vázquez-Ordás (2009)</td>
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<tr>
<td>Glendon &amp; Litherland (2001)</td>
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<table>
<thead>
<tr>
<th>Scale Authors (Year)</th>
<th>Items</th>
<th>Item development</th>
<th>Dimensions</th>
<th>Latent structure</th>
<th>Reliability</th>
<th>Construct validation</th>
</tr>
</thead>
<tbody>
<tr>
<td>Operational safety scale</td>
<td>N=20</td>
<td>Items developed from management interviews and observations made on site tours.</td>
<td>Enacted safety (10)</td>
<td>EFA Three factors 59% variance</td>
<td>Enacted safety α = 0.91</td>
<td>Not reported.</td>
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<tr>
<td>Grote &amp; Kunzler (2000)</td>
<td></td>
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<td>Formal safety (7)</td>
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<td>Formal safety α = 0.87</td>
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<td></td>
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<td></td>
<td>Technical safety (3)</td>
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<td>Technical safety α = 0.78</td>
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<tr>
<td>Safety climate (Hospital</td>
<td>N=6</td>
<td>Items sourced from a safety climate scale developed by De Joy et al., (2000); highest loading items used.</td>
<td>Safety climate (6)</td>
<td>EFA One factor 48% variance</td>
<td>α = 0.71 – 0.92</td>
<td>Convergent validity established with relevant measures e.g. environmental conditions (cleanliness), policies and procedures (safety equipment) and training. Discriminant validity established with relevant measures e.g. demographics.</td>
</tr>
<tr>
<td>measure)</td>
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<td>CFA One factor model X2 (df) = 21.74 (6) p = 0.01 RMSEA = 0.05 CFI = 0.99 NNI = 0.98 GFI = 0.99</td>
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<td>Hahn &amp; Murphy (2008)</td>
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<td>CFA One factor model X2 (df) = 57.89 (6) p = 0.001 RMSEA = 0.08 CFI = 0.98 NNI = 0.96 GFI = 0.98</td>
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<tr>
<td>Safety climate</td>
<td>N=6</td>
<td>Items sourced from a safety climate scale developed by De Joy et al., (2000); highest loading items used.</td>
<td>Safety climate (6)</td>
<td>EFA One factor 66% variance</td>
<td>α = 0.84 – 0.92 depending on subset of participants (e.g. administrative assistants, engineers).</td>
<td>Convergent validity established with relevant measures e.g. environmental conditions (injuries), organisational climate (communication, feedback). Discriminant validity established with relevant measures e.g. demographics.</td>
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<td>(Department of Energy</td>
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<td>CFA One factor model X2 (df) = 57.89 (6) p = 0.001 RMSEA = 0.08 CFI = 0.98 NNI = 0.96 GFI = 0.98</td>
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<td>Safety leadership</td>
<td>N=16</td>
<td>Items adapted from earlier studies: Bass &amp; Avolio (1990), Cooper (1998), Carrillo &amp; Simon (1999), O’Dea &amp; Flin (2001), Yule (2003) and Wu et al. (2007).</td>
<td>Safety motivation (7) Safety policy (4) Safety concern (6)</td>
<td>EFA</td>
<td>Safety motivation α = 0.92 Safety policy α = 0.89 Safety concern α = 0.92</td>
<td>CFA used to establish convergent and discriminant validity.</td>
</tr>
<tr>
<td>Lu &amp; Yang (2010)</td>
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<tr>
<td>Safety culture</td>
<td>N=24</td>
<td>Not reported.</td>
<td>Safety culture (24)</td>
<td>CFA</td>
<td>α = 0.95</td>
<td>Not reported.</td>
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<tr>
<td>Martínez-Córcoles, Gracia, and TomásPetró (2011)</td>
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<td>Mitchell (2000)</td>
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</table>
| Manager attitudes to health, environment & safety  | N=32  | Items based on interviews with the National Association of Transport Enterprises. | Concerned about formalities (12)  
HES work improves health, environment and safety (5)  
HES work is inefficient (6)  
HES regulation is appropriate (7)  
HES work can be improved (2) | EFA  
Five factors  
55% variance | Concerned about formalities  
α = 0.91  
HES work improves health, environment and safety  
α = 0.91  
HES work is inefficient  
α = 0.75  
HES regulation is appropriate  
α = 0.85  
HES work can be improved  
α = 0.73 | Not reported. |
<p>| Nja &amp; Fjelltun (2010) |  |  |  |  |  |  |
| Safety climate  | N=7  | Items based on literature review and industry expert interviews. | Safety climate (7) | Not reported. | α = 0.75 | Not reported. |
| O’Dea &amp; Flin (2001) |  |  |  |  |  |  |</p>
<table>
<thead>
<tr>
<th>Scale Authors (Year)</th>
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<tbody>
<tr>
<td>OSCI: Safety climate questionnaire (four scales)</td>
<td>N=46</td>
<td>Items developed from a literature review and were based on competing value model by Quinn (Quinn, 1988); and earlier diagnostic tools (Neves, 2000; van Muijen et al., 1999; Vala et al., 1994).</td>
<td>Content of safety climate (11): Support, goals, innovation and rules Safety as an organisational value (5) Org safety practices (22); Management safety activities, safety training, safety effectiveness, quality of safety communication, effects of required work pace on safety and organisational learning from accidents Personal involvement with safety (8); Personal commitment to safety: safety internalisation and safety pride</td>
<td>Content of safety climate Not reported. Safety as an organisational value Not reported. Org safety practices CFA X2/df = 3.41 RSMR = 0.04; GFI = 0.93; NNFI = 0.92; CFI = 0.94; RMSEA = 0.06 Personal involvement with safety X2/df = 3.95 RSMR = 0.02; GFI = 0.98; NNFI = 0.97; CFI = 0.96; RMSEA = 0.06 Safety climate (2nd order) X2/df = 4.39 RSMR = 0.03; GFI = 0.91; NNFI = 0.95; CFI = 0.96; RMSEA = 0.07</td>
<td>Support α = 0.78 Goals α = 0.72 Innovation α = 0.72 Rules α = 0.79 Safety as organisational value α = 0.83 Management safety activities α = 0.77 Safety training α = 0.82 Safety effectiveness α = 0.77 Quality of safety communication α = 0.72 Effects of required work pace on safety α = 0.77 Organisational learning from accidents α = 0.79 Personal commitment to safety α = 0.73 Safety internalisation α = 0.75 Safety pride α = 0.78</td>
<td>Predictive validity established for accident rate; known groups validity.</td>
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<tr>
<td>Organizational policies &amp; practices questionnaire (OPP-11)</td>
<td>N=11</td>
<td>Items developed from earlier studies: Habeck et al., 1991; Habeck et al., 1998; Amick et al., 2000 and Amick et al., 2000.</td>
<td>Safety practices (3) Ergonomic practices (1) Disability management (5) People oriented culture (2)</td>
<td>CFA Four factors X2 = 97.2 (36), p = 0.001 CFI = 0.98 TLI = 0.97 RMSEA = 0.06 Safety practices α = 0.91 Ergonomic practices Disability management α = 0.91 People oriented culture α = 0.91</td>
<td>Construct validity established using known groups validity: Criterion validity: more favorable 12-Month Work Disability Outcomes</td>
<td></td>
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<td>Scale Authors (Year)</td>
<td>Items</td>
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<tr>
<td>Management safety practices</td>
<td>N=18</td>
<td>Items were adapted from Ostrom et al., (1993) and then pilot tested with risk managers from three hospitals.</td>
<td>Not reported.</td>
<td>EFA</td>
<td>Six factors 69% variance</td>
<td>Not reported.</td>
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<td>Vredenburgh (2002)</td>
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<tr>
<td>Employer safety leadership scale</td>
<td>N=12</td>
<td>Items adapted from Wu (2008) and Wu et al., (2008).</td>
<td>Safety caring (4) Safety coaching (4) Safety controlling (4)</td>
<td>EFA</td>
<td>Three factors 72% variance</td>
<td>Safety caring α = 0.87 Safety coaching α = 0.85 Safety controlling α = 0.85</td>
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<td>Wu, Lin &amp; Shiau (2010)</td>
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<tr>
<td>Operations manager safety leadership scale</td>
<td>N=12</td>
<td>Items based on management roles identified by Mintzberg (1973).</td>
<td>Safety decision-making (4) Safety informing (4) Safety informing (4)</td>
<td>EFA</td>
<td>Three factors 78% variance</td>
<td>Safety decision-making α = 0.90 Safety informing α = 0.88 Safety informing α = 0.91</td>
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<tr>
<td>Wu, Lin &amp; Shiau (2010)</td>
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<tr>
<td>Safety professional safety leadership scale</td>
<td>N=10</td>
<td>Items based on safety professional roles proposed by Hale (1995).</td>
<td>Safety counseling (4) Safety regulating (3) Safety coordinating (3)</td>
<td>EFA</td>
<td>Three factors 78% variance</td>
<td>Safety counseling α = 0.94 Safety regulating α = 0.89 Safety coordinating α = 0.88</td>
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<tr>
<td>Wu, Lin &amp; Shiau (2010)</td>
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<tr>
<td>Zohar &amp; Luria (2005)</td>
<td>N=16</td>
<td>Items developed from activities outlined in the British Standards Institute’s (2000) safety management code, known as OHSAS 18001.</td>
<td>Managerial commitment</td>
<td>EFA</td>
<td>Details not reported</td>
<td>Predictive validity reported using correlations to safety engineering audit score.</td>
</tr>
<tr>
<td>Safety climate</td>
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A2: Scales used to measure leading indicators of OHS performance

Scale: Organizational performance metric
Response: 5-point scale: 0% - 20% to 80% - 100%
Items:
- n=8
- Formal safety audits at regular intervals are a normal part of our business
- Everyone at this organization values ongoing safety improvement in this organization
- This organization considers safety at least as important as production and quality in the way work is done
- Workers and supervisors have the information they need to work safely
- Employees are always involved in decisions affecting their health and safety
- Those in charge of safety have the authority to make the changes they have identified as necessary
- Those who act safely receive positive recognition
- Everyone has the tools and/or equipment they need to complete their work safely

Scale: Organizational policies & practices questionnaire (OPP-20)
Response: 5-point scale: strongly disagree to strongly agree
Items:
- n=19
- The company involves employees in plans and decisions made.
- Workers have trust in the company.
- Communication is open and employees feel free to voice concerns and make suggestions.
- Working relationships are cooperative.
- Workers tend to stay with the company for a long time.
- Top management is actively involved in the safety program.
- The company spends time and money on improving safety.
- The company considers safety equally with production and quality in the way work is done.
- Unsafe working conditions are identified and improved promptly.
- Equipment is well maintained.
- Action is taken when safety rules are broken.
- Employees provided training in safe work practices for the job hazards they will encounter.
- Jobs are designed to reduce heavy lifting.
- Jobs are designed to reduce repetitive movement.
- Someone from the company contacts the worker shortly after an injury or illness to express concern and offer assistance.
- The company keeps track of the injured worker's absence and return to work.
- The company works with the treating physician to develop a plan for return to work.
- The company makes accommodations such as special equipment, flexible hours or modified job duties to allow injured worker to return to work.
- After the injured worker returns to work, the company follows up to adjust the work situation as needed.
- When injured worker can't return to their job, the company provides retraining.
- Labor and management work as partners in returning injured worker to work.
- Labor and management work as partners in health and safety.
Scale: Safety culture
Response: 7-point scale: strongly disagree through to strongly agree
Items: n=4
- Our company makes driving safety a top priority
- Driving safety is an important concern at this company
- I am satisfied with the amount of emphasis this company places on driving safety
- Drivers and management openly discuss issues related to driver fatigue

Scale: Safety management system
Reference: Chen & Chen (2012)
Response: 7-point scale: very unimportant through to very important
Items: n=25
- Documentation and commands
  - Managers order clear commands for SMS operation
  - The contents of SMS manual are readily understood
  - System can precisely save, secure and trace the information
  - There is an intranet system to share the SMS related information
- Simple and unified standard for safety behavior
- Documents are reserved and updated in a standardized format
- Safety promotion and training
  - Employees learn the concepts through training
  - Employees know how to execute SMS through training
  - Employees upgrade the self-managed ability through training
- Company provides training continuously
- Company holds SMS promotion activities regularly
- Company provides diverse training programs
- Executive management commitment
  - Top management participates in the SMS related activities
  - Management handles safety issues following just culture
  - Top management declares the determination to execute SMS, even when the company finance is in the down cycle
  - Top management declares commitment in formal documents
- Emergency preparedness and response plan
  - Employees acquainted with the plan
  - Employees are trained to execute the plan periodically
  - Company simulates the plan periodically
- Company establishes the plan with clear procedures and individual responsibility
- Safety management policy
  - Company develops the precise standard to monitor and evaluate the SMS performance
  - Company continuously improves the SMS performance
  - Company’s internal reporting channel is highly accessible
**Scale: Safety management system**

**Reference:** Fernández-Muñiz, Montes-Peón & Vázquez-Ordás (2009)

**Response:** 5-point scale: strongly disagree through to strongly agree

**Items:** n=29

*Safety Policy*
Firm coordinates its health and safety policies with other HR policies to ensure commitment and well-being of workers
Written declaration is available to all workers reflecting management’s concern for safety, principles of action and objectives to achieve
Safety policy contains commitment to continuous improvement, attempting to improve objectives already achieved

*Employees’ Incentives*
Incentives frequently offered to workers to put in practice principles and procedures of action (e.g., correct use of protective equipment).
Resolutions frequently adopted that originated from consultations with or suggestions from workers
Meetings periodically held between managers and workers to take decisions affecting organisation of work
Frequent use of teams made up of workers from different parts of organisation to resolve specific problems relating to working conditions

*Training*
Worker given sufficient training period when entering firm, changing jobs or using new technique
Training actions continuous and periodic, integrated in formally established training plan
Training plan decided jointly with workers or their representatives.
Firm helps workers to train in-house (leave, grants)
Instruction manuals or work procedures elaborated to aid in preventive action

*Communication*
There is a fluent communication embodied in periodic and frequent meetings, campaigns or oral presentations to transmit principles and rules of action
Information systems made available to affected workers prior to modifications and changes in production processes, job positions or expected investments
Written circulars elaborated and meetings organised to inform workers about risks associated with their work and how to prevent accidents

*Preventive planning*
Prevention plans formulated setting measures to take on basis of information provided by evaluation of risks in all job positions.
Standards of action or work procedures elaborated on basis of risk evaluation
Prevention plans circulated among all workers

*Emergency planning*
Firm has elaborated emergency plan for serious risks or catastrophes
Firm has implemented its emergency plan
All workers informed about emergency plan
Periodic simulations carried out to check efficacy of emergency plan

*Internal control*
Periodic checks conducted on execution of prevention plans and compliance level of regulations
Standards or pre-determined plans and actions are compared, evaluating implementation and efficacy in order to identify corrective action
Procedures in place (reports, periodic statistics) to check achievement of objectives allocated to managers
Systematic inspections conducted periodically to ensure effective functioning of whole system
Accidents and incidents reported, investigated, analysed and recorded
Benchmarking
Firm’s accident rates regularly compared with those of other organisations from same sector using similar production processes
Firm’s techniques and management practices regularly compared with those of other organisations from all sectors, to obtain new ideas about management of similar problems

Scale: Operational safety
Reference: Glendon & Litherland (2001)
Response: 9-point scale: never to always
Items: n=32

*Communication & support*
Work problems are openly discussed between works and supervisors
Workers are spoken to when changes in work practices are suggested
Workers can express their views about work policy
Workers can discuss important policy issues
Changes in working procedures and their efforts on safety are effectively communicated to workers
Workers are told when changes are made to the working environment on a job site
Company policy is effectively communicated to workers
Arrangements are made so workers are not working by themselves
Workers are encouraged to support and look out for each other
Potential risks and consequences are identified in training

*Adequacy of procedures*
Work procedures are complete and comprehensive
Work procedures are technically accurate
Work procedures are clearly written
Written work procedures match the way tasks are done in practice
Workers can easily identify the relevant procedure for each job

*Work pressure*
There is sufficient ‘thinking time’ to enable workers to plan and carry out their work to an adequate standard
There are enough workers to carry out the required work
Workers have enough time to carry out their tasks
Time schedules for completing work projects are realistic
Workload is reasonably balanced
Problems arising from factors outside workers control can be accommodated without negatively affecting safety

*Personal protective equipment*
PPE use in monitored to identify problem areas
PPE users are consulted for suggested design improvement
Findings from PP monitoring are acted upon
PPE use is enforced

*Relationships*
Workers are confident about their future with the organisation
Good working relationships exist in this organisation
Morale is good

*Safety rules*
Safety rules are always practical
Safety rules can be followed without conflicting with work practices
Safety rule are followed even when a job is rushed
Scale: Operational safety

Response: 5-point scale: anchors not reported
Items: n=20

Enacted safety
Members of management are often in the plant and discuss safety issues with plant personnel
The safety of contracted work is ensured in the same way as work carried out by the company's own employees
Plant personnel’s practical knowledge is incorporated into changes in existing processes and procedures
Proposals developed during safety meetings are swiftly implemented
Process upsets are prevented by good planning
In case of conflicts with production requirements safety comes first
Management is committed to safety
There is a high standard of house keeping
The production processes are designed to be readily understood by all plant personnel
In critical situations, support from other employees can be obtained

Formal safety
There exist sufficient training courses for the advancement of safe behavior
There are sufficient written procedures, checklists, etc., to ensure safety of plant operation
Personal safety is sufficiently ensured by protective clothing, safe tools etc
Safety instructions in the plant are adequate
Safety performance is part of the performance appraisal
Safety issues are discussed sufficiently
The person responsible for safety is clearly defined for each task

Technical safety
Preventive maintenance of technical equipment is adequate
All technical systems provide good support in critical situations
The technical systems are designed in a way that prevents human errors
Scale: Safety climate

Reference: Hahn & Murphy (2008)
Response: 4-point scale: strongly disagree to strongly agree
Items: n=6 (two measures):

Hospital measure
New employees quickly learn that they are expected to follow UP (Universal Precautions) (behavior norms)
Employees are told when they do not follow UP (safety feedback)
Where I work, employees, supervisors, and managers work together to ensure the safest possible working conditions (management commitment)
In my organization, there are no significant compromises or shortcuts taken when worker protection from infectious diseases is at stake (management commitment)
The protection of workers from occupational exposure to HIV is a high priority with management where I work (management commitment)
I feel free to report safety violations where I work (worker involvement)

Department of Energy measure
New employees learn quickly that they are expected to follow good health and safety practices (behavior norms)
Employees are told when they do not follow good safety practices (safety feedback)
Workers and management work together to ensure the safest possible conditions (management commitment)
There are no major shortcuts taken when worker health and safety are at stake (management commitment)
The health and safety of workers is a high priority with management where I work (management commitment)
I feel free to report safety problems where I work (worker involvement)

Scale: Safety leadership

Response: 5-point scale: anchors not reported
Items: n=20

Safety motivation
My senior managers trust workers
My senior managers reward those who set an example in safety behavior
My senior managers praise workers’ safety behaviors
My senior managers have set up a safety incentive system
My senior managers encourage workers to report potential incidents without punishment
My senior managers encourage workers to provide safety suggestions
My senior managers encourage workers’ participation in safety decision-making

Safety policy
My senior managers explain the safety mission clearly
My senior managers emphasize worksite safety
My senior managers have established a safety responsibility system
My senior managers establish clear safety goals

Safety concern
My senior managers stress the importance of wearing personal protective equipment
My senior managers express an interest in acting on safety policies
My senior managers are concerned about safety improvement
My senior managers coordinate with other departments to solve safety issues
My senior managers show consideration for workers
Scale: Safety culture

Reference: Martínez-Córcoles, Gracia, and TomásPeiró (2011)
Response: 5-point scale: not at all (importance) to quite a bit (importance)
Items: n=24
To what degree is nuclear safety important?
... in the process of making decisions about work
... when allocating resources (time, personnel, equipment, money)
... when developing procedures
... in the interactions between leaders and their collaborators
... in newsletters and other publications
... in plant operation
... in the business plan of the company
... in resolving conflicts between safety and production
... in the recognition that leaders give their employees
... in the processes of change management
... in meetings
... in the relationship with the regulator
... in relation to recruitment companies
... in the daily behaviour of employees
... in the daily behaviour of leaders
... in the daily behaviour of top management
... in staff recruitment
... in staff training
... in promoting personal
... in staff remuneration
... in setting objectives
... in the performance appraisal or performance of workers
... in planning and staffing for recharging
... during recharging, even if it means delaying work
Scale: Positive performance indicators

Response: 6-point scale: various anchors (safety neglected to safety effectively built in); some responses %.

Items: n=25

Planning & design
Occupational health and safety is integrated into the design and planning phases and activities of the project.
The extent to which the design of the structure enables safe construction (1-6)
The extent to which site set-up contributes to safe - construction (1-6)
The extent to which planning and scheduling contribute to safe construction (1-6)
The percentage of design changes required as a result of OHS problems, calculated over a specified time frame
The percentage of incidents where poor design was a root cause, calculated over a specified time frame

Management processes
Management at all levels demonstrates genuine commitment to and provides appropriate leadership in OHS.
The effectiveness of implementation of site-specific OHS plans (1-6)
The percentage of planned formal management reviews of OHS that are conducted, over a specified time frame
The rating of management commitment via a workforce survey
The percentage change in the assessment score for subcontractors’ OHS plans, ranked against specified criteria, during the life of a project or across a number of projects
The percentage change in the number of internal OHS non-compliance warnings issued to each subcontractor on site, over a specified time frame.
The percentage of planned management visits to the site that are conducted, over a specified time frame

Risk management
Risks hazards on site are eliminated or controlled.
The proportion of items identified through safety walks, inspections, etc, that are repeat items, measured over a specified time frame
The proportion of identified hazards that are medium to high risk, over a specified time frame
The percentage of unplanned down time for plant and equipment
The effectiveness of job safety analyses or other risk management methods in controlling high-risk activities (1-6)
The proportion of reported incidents that do not result in injury, compared with those that do, over a specified time frame
The average time taken to rectify high-risk hazards
The percentage of high-risk hazards which are rectified within the planned time frame

Psychosocial working environment
The percentage of employees who are assessed as competent in OHS following:
- inductions; training program(s); professional education (e.g., architectural design, engineering)
The effectiveness of communication (for example, through toolbox and pre-start meetings) via a workforce survey (1-6)
The effectiveness of employee participation in OHS management (including the OHS committee) via a workforce survey

Monitoring
Occupational health and safety is self-assessed and/or independently audited for the effectiveness of systems.
The percentage change in the internal or independent audit score, over a specified time frame
The percentage change in the number of corrective actions required, over a specified time frame
Scale: Manager attitudes to health, environment & safety

Reference: Nja and Fjelltun (2010)
Response: 5-point scale: completely disagree/not at all to agree/yes, to a large degree
Items: n=32

Concerned about formalities
- The enterprise has an overview over relevant HES acts and regulations
- The employees have received training and are they familiar with the internal control system
- The employees have participated in the construction of the internal control system
- There are settled written goals for the HES work
- The enterprise can document how the responsibilities, tasks and authorities are clarified
- The enterprise has carried out a mapping of hazards and risks in the working environment
- There are written action plans based on the mapping and risk assessment
- There are procedures for reveal, correct and prevent violation of HES regulations
- The safety deputy has received necessary formal training
- Health and safety personnel are involved in risk assessment and implementing HES measures
- The enterprise has an overview of occupational diseases
- There are procedures for following up employees with injuries

HES work improves health, environment and safety
- Our HES work reduces stress amongst our employees
- Our HES work reduces exposure on the outdoor environment
- Our HES work protects our assets
- Our HES work increases road safety
- Our HES work contributes to increased safety and improves health and working environment

HES work is inefficient
- Lack of assets prohibits HES investments
- New HES investments would not pay off
- Employees lack competence, training and abilities in HES work
- I cannot see the need for HES investments
- Employees are not motivated
- The employees do not find the need for investing time and resources

HES regulation is appropriate
- The statutory HES work increases our competitive effect
- The statutory HES work demands reasonable resources
- Our HES work increases productivity
- Our HES work increases profitability
- Our HES work provide competitive advantages
- Our HES work ensures a good reputation
- The statutory HES work does not endanger jobs

HES work can be improved
- There are good technical solutions
- There are better ways of doing our work
Scale: Safety climate

Response: 5-point scale: very difficult to very easy
Items: n=7
- Promoting an open atmosphere for reporting accidents
- Translating policy into specific actions
- Communicating the safety message
- Getting workers to accept ownership of safety
- Motivating subordinates to work safely
- Getting workers to report near misses
- Establishing effective disincentives against carelessness and violations

Scale: OSCI: Safety climate questionnaire (four scales)

Response: 7-point scale: totally disagree to totally agree
Items: n=46
- Safety climate content scale (11)
  - Support
  - Goals
  - Innovation
  - Rules
- Safety as an organisational value scale (5)
  e.g. In this organisation the safety of people is something very important
- Organisational safety practices (22)
  - Management safety activities:
    - e.g. Management only starts to worry about safety after an accident*
  - Safety training:
    - e.g. In this organisation safety training is done on a regular basis
  - Safety effectiveness:
    - e.g. In this organisation the safety equipment is always available
  - Quality of safety communication:
    - In this organisation we do not discuss safety statistics*
  - Effects of required work pace on safety:
    - In my organisation sometimes is necessary to take risks in order to finish our work faster*
  - Organisational learning from accidents:
    - e.g. In this organisation when an accident occurs safety norms are readjusted

- Personal involvement with safety scale (8)
  - Personal commitment to safety:
    - e.g. In this organisation people consider safety as an individual responsibility
  - Safety internalization:
    - e.g. In this organisation people work safely even when the supervisor is not present
  - Safety pride:
    - e.g. In this organisation people feel proud of working safely

* Reverse-scored.
Scale: Organizational policies & practices questionnaire (OPP-11)

Reference: Tang, MacDermid, Amick III and Beaton (2011)
Response: 5-point scale: strongly disagree to strongly agree
Items: n=11
- The company spends time and money on improving safety
- Equipment is well maintained
- Unsafe working conditions are identified and improved promptly
- Jobs are designed to reduce repetitive movements
- Injured workers are evaluated regularly for return to work
- Company monitors duration of disability in order to identify workers in need of rehabilitation and other services
- Company modifies jobs and provides alternative jobs to help injured workers return to work
- Company offers special equipment or flexible hours to allow injured workers to return to work
- When injured worker cannot return to their job the company provides retraining
- Working relationships are cooperative
- Communication is open and employees feel free to voice their concerns or make suggestions

Scale: Management safety practices

Response: 5-point scale: no extent to a great extent
Items: n=25

Rewards
- To what extent do you think that work-related injuries are due to a lack of rewards for reporting hazards?
- To what extent are employees rewarded for reporting a safety hazard (e.g., thanked, have employee recognized in hospital newsletter, receive cash or other awards)?
- To what extent are employees punished for reporting a safety hazard (e.g., they are ignored or told to keep it quiet)?*

Training
- To what extent do you believe that the safety training provided to personnel is adequate to enable them to assess hazards in their work areas?
- To what extent does the training program perform assessments following instruction to verify that the safe work practices are being carried out in the work areas?
- To what extent do you think that work-related injuries are due to a lack of training?*

Management commitment
- To what extent do you think that work-related injuries are due to a lack of management support in correcting employee safety hazards?
- To what extent do supervisors in your hospital enforce safe working procedures?
- To what extent do the administrators of your hospital demonstrate that safety is important to them (e.g., take immediate action to eliminate safety hazards, list safety issues high on the agenda of management meetings)?

Communication and feedback
- To what extent does your hospital use a hazard reporting system where employees can communicate hazard information before incidents occur?
- To what extent are near-miss incidents analyzed as warning signals that must be studied and corrected?
- To what extent do you think that work-related injuries are due to a lack of feedback to employees about their unsafe behavior?*
Selection
To what extent are employees hired based on a good safety record in their previous positions?
To what extent does management seek information about job candidates’ prior safety performance in selecting or transferring employees?
To what extent do you think that work-related injuries are due to a lack of hiring people who are safety conscious?

Participation
To what extent do employees participate in identifying safety problems?
To what extent does management solicit opinions from employees before making final decisions?
To what extent do safety committees or teams have the power to implement change?

* Reverse-scored.

Scale: Employer safety leadership scale
Response: 5-point scale: never through to always
Items: n=12
- Often talk to employees about health and safety issues
- Are pleased when employees complete safety tasks
- Often participate in regular health and safety activities
- Personally chair meetings of the health and safety committee
- Make clear that health and safety is more important than productivity
- Believe in employees ability to complete their work safely
- Often say that injuries are avoidable
- Often say that employee participation in work safety is important
- Use their authority to require subordinates to hit safety targets
- Appropriately assess and reward safety performance at the management level
- Draft and publish written health and safety policy
- Regularly review health and safety performance at the managerial level

Scale: Operations manager safety leadership scale
Response: 5-point scale: strongly disagree to strongly agree
Items: n=12
- “Safety first” is the principle when allocating resources
- Objectively analyze the causes of injuries
- Create management plans for health and safety
- Take appropriate action to improve safety
- Frequently reiterate health and safety policy
- Frequently publicize health and safety regulations
- Frequently attend health and safety committee meetings
- Frequently visit the workplace to assess safety
- Frequently give work safety guidance to employees
- Frequently monitor employee’s work safety
- Frequently encourage employees to be safe in their working behavior
- Frequently discuss health and safety issues with employees
Scale: Safety professional safety leadership scale

Response: 5-point scale: never through to always
Items: n=10
- Provide professional counseling on risk management
- Provide professional counseling on measuring safety performance
- Provide professional counseling on workplace injury prevention
- Provide professional counseling on injury investigation
- Regularly carry out safety audits in this department
- Regularly carry out safety inspection in this department
- Provide effective safety motivation in this department
- Coordinate the development of safety policy
- Coordinate safety information management
- Influence managers with relevant authority to carry out necessary reforms

Scale: Organization-level safety climate scale

Reference: Zohar and Luria (2005)
Response: 5-point scale: completely disagree to completely agree
Items: n=16
- Top management in this plant / company
- Reacts quickly to solve the problem when told about safety hazards
- Insists on thorough and regular safety audits and inspections
- Tries to continually improve safety levels in each department
- Provides all the equipment needed to do the job safely
- Is strict about working safely when work falls behind schedule
- Quickly corrects any safety hazard (even if it’s costly)
- Provides detailed safety reports to workers (e.g., injuries, near accidents)
- Considers a person’s safety behavior when moving–promoting people
- Requires each manager to help improve safety in his–her department
- Invests a lot of time and money in safety training for workers
- Uses any available information to improve existing safety rules
- Listens carefully to workers’ ideas about improving safety
- Considers safety when setting production speed and schedules
- Provides workers with a lot of information on safety issues
- Regularly holds safety-awareness events (e.g., presentations, ceremonies)
- Gives safety personnel the power they need to do their job